

Virginia Opioid Abatement Authority Application for Awards for Cooperative Projects Involving Cities and Counties

1. Contact Information

This application is for cooperative projects consisting of a cooperative partnership between at least two cities and/or counties within the same [Department of Behavioral Health and Developmental Services \(DBHDS\) region](#).

Complete this table for all cities and/or counties involved in the cooperative partnership.

Name of City/County	Contact Person	Mailing Address	Phone #	Email
Chesterfield County	Dr. Joseph P. Casey	9901 Lori Road Chesterfield, VA 23832	804-748-1211	caseyjoe@chesterfield.gov
Powhatan County	Will Hagy	3834 Old Buckingham Road Powhatan, VA 23139	804-598-3719	whagy@powhatanva.gov
Colonial Heights	Douglas Smith	P. O. Box 3401 Colonial Heights, VA 23834	804-520-9265	smithd@colonialheightsva.gov
Petersburg	John "March" Altman	135 N. Union St. Peterburg, VA 23803	804-733-2301	maltman@petersburg-va.org

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2. Fiscal Agent

- a. One of the participating cities or counties must serve as the fiscal agent for the cooperative project. The fiscal agent will be responsible to ensuring compliance with both financial and programmatic reporting requirements on behalf of the cooperative partnership.
- b. City/County Serving as Fiscal Agent Chesterfield County city county
- c. Physical address: 9901 Lori Road Chesterfield, VA 23832
- d. Mailing address: _____
(if different than physical address)
- e. Contact Person for this application
 - i. Name: James Worsley, Ph.D.
 - ii. Job Title: Deputy County Administrator, Human Services
 - iii. Office Phone: 804-748-1212 Cell Phone: 704-351-7202
 - iv. Email: worsleyj@chesterfield.gov

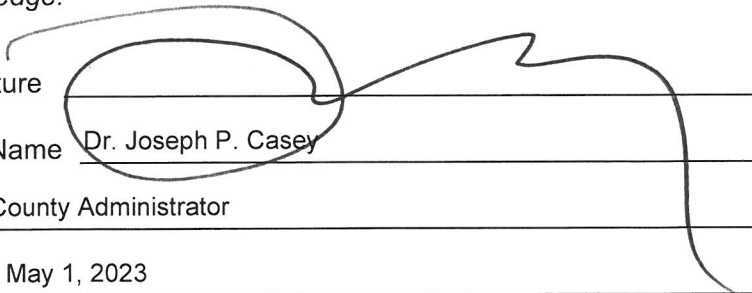
3. Agreements

- a. Attach a copy of the cooperative partnership agreement between the participating cities and/or counties for the project. The agreement should also designate the city or county selected as fiscal agent for the cooperative project. A SAMPLE agreement is available [here](#).
 - i. If any participating city and/or county elects to allocate a portion of its Individual Distribution from the OAA to this regional project, the Cooperative Partnership Agreement should clearly document the commitment and amount.

4. Signature

Signature section must be completed by a person designated with signatory authority in the MOU/MOA noted in Part 3.a of this application.

"I swear or affirm that all information contained in and attached to this application is true to the best of my knowledge."

Signature 
Print Name Dr. Joseph P. Casey
Title County Administrator
Date May 1, 2023

5. Project Proposal

Complete the information below for the project the cooperative partnership is requesting to be funded.

a. Is this project:

- A new effort for the participating cities/counties.
- A proposed supplement or enhancement to a project or effort that is already in place.
 - How long has the project existed? _____
- A combination of enhancing an existing project/effort with new components.
 - How long has the project existed? 2018

b. Provide a brief narrative description of the proposed project including the requested term (1-5 years).

The following application is submitted by Chesterfield County, in partnership with Powhatan County, which borders Chesterfield County to the west, Colonial Heights, which borders the county to the south, and Petersburg, which is directly south of the county on the I-95 corridor. Chesterfield County and Powhatan County are within the same health district; all four communities fall within the Region 4 Department of Behavioral Health and Health and Developmental Services Region. The proposed project combines an existing project/effort enhancement with new components. The requested term is 5 years.

This project leverages the prior success of Mobile Integrated Healthcare (MIH) which began in Chesterfield in 2014. The original goal of MIH was to work with frequent utilizers of the 911 system to decrease their need to utilize 911 for non-emergency reasons. Since 2018, Chesterfield County has embedded Certified Peer Recovery Specialists (CPRS) within the county's MIH Unit to respond to individuals following an overdose event. The CPRS provides a direct link for individuals to recovery support and treatment services within the community. A significant component of the proposed project will expand mobile outreach within the region.

c. Describe the objectives of this project.

Objective 1. Support mobile units that offer or provide referrals to harm reduction services, treatment, recovery supports, health care, or other appropriate services to persons that use opioids or persons with an opioid use disorder and any co-occurring substance use disorder/mental health conditions in all four communities.

Under the current project, we will expand upon the mobile outreach approach to reduce barriers and serve diverse areas within the four partner communities. Four vans will be purchased, one for each jurisdiction. Each jurisdiction will have its own mobile outreach team staffed with a trained opioid outreach coordinator and a CPRS. The mobile outreach teams may expand the post-overdose response to include other approaches that target high-risk and vulnerable populations. The primary goal of the mobile outreach teams is to provide comprehensive wrap-around services to individuals needing recovery support services, including access to certified recovery housing, transportation, job placement/training, connections to treatment services, or access to harm reduction services. We anticipate 70% of the individuals served will be diagnosed with an opioid use disorder or a co-occurring disorder. The balance will serve individuals with a substance use and/or co-occurring disorder.

Objective 2: Add Colonial Heights to the existing Opioid and Heroin Prevention Task Force

Substance Abuse Free Environment, Inc. (SAFE), which operates the Chesterfield Opioid and Heroin Prevention Task Force, will expand the current task force to serve Colonial Heights. The task force develops community partnerships and expands substance use prevention efforts to all sectors of the community. The task force has partnered with local law enforcement to create an opioid and heroin treatment resource card. Over 5,000 of these cards have been distributed throughout the community. The card lists the names and phone numbers of treatment and recovery resources. Under the proposed project, these efforts will be expanded to include Colonial Heights.

Objective 3: Expand community-based naloxone distribution and harm reduction services in all four communities.

Given the strong evidence behind scaling up the availability of naloxone within the community, we will facilitate community-based distribution directly to persons at risk for opioid overdose, friends and families of people who use drugs, first responders, and bystanders who wish to carry naloxone. We will expand community-based distribution of naloxone and other harm reduction services (e.g., fentanyl test strips, needles, syringes) by purchasing supplies in bulk at a reduced per-kit cost. Once purchased, we will work with county or city agencies and community-based organizations with high contact/established trust with persons at high risk for an opioid overdose to distribute these supplies within the four communities. Priority distribution “hot spot” areas include motels, jails, libraries, churches, schools, and emergency departments. We will also supply naloxone to first responders in all four jurisdictions, as needed, and provide updated or ongoing training upon request.

d. How was the need determined, and how does that need relate to abatement?

The need for increased access to naloxone, harm reduction services, recovery support services, and prevention services (all abatement-related services) has been established using fatal and non-fatal overdose data. This data comes from the Virginia Department of Health. In 2021, the statewide unintentional overdose death rate per 100,000 residents was 30.5 for all drug-related overdose deaths. Chesterfield County and Petersburg were above the state average at 35.7 deaths per 100,000 residents and 137.9 deaths per 100,000, respectively, and Colonial Heights and Powhatan were just below the state average, as shown in *Table 1*. Additional data documenting the need is provided in *Attachment C*.

Table 1: Rate of Unintentional Overdose Deaths per 100,000 in Chesterfield and Richmond, 2019-2021

Locality	2019	2020	2021
Chesterfield County (pop. 370,688 as of 2021)	22.4	27.9	35.7
Colonial Heights City (pop. 18,273 as of 2021)	28.8	5.8	23.2
Petersburg City (pop. 33,429 as of 2021)	57.4	108.4	137.9
Powhatan County (pop. 31,136 as of 2021)	16.9	13.3	23.2

SOURCE: [Virginia Department of Health](#)

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- e. Who are the targeted beneficiaries, and how many persons are expected to participate per year?

The primary target population for the proposed project is vulnerable groups of people who reside in Chesterfield, Colonial Heights, Powhatan, or Petersburg who use drugs. These include people who: 1. Have experienced a drug overdose or are at risk for a drug overdose; 2. Have co-occurring substance use disorder and behavioral health needs; 3. Face structural vulnerabilities, like low socioeconomic status, housing insecurity, lack of medical insurance; 4. Have had criminal justice involvement; and/or 5. Are pregnant or postpartum.

For our prevention work, the target audience is youth at risk for opioid use and their family members/loved ones

The total number to be served is 4,185. A breakdown of the projected numbers to be served is below:

Peer recovery support services: 370 individuals per year

Naloxone distribution/harm reduction services: 2,500 individuals per year

Recovery housing/recovery support services/Treatment services: 565 individuals per year

Expanded SAFE Opioid and Heroin Prevention Taskforce to Include Colonial Heights: 750 individuals per year

- f. Briefly describe (name or organization, description of role, budget, etc.) the organization(s), including any sub-recipients or contractors (if known) that will be involved in this project. Attach any contracts and/or memoranda of understanding/agreement. If not fully executed, a draft or a narrative describing the scope of services may suffice.

Relationship building and collaboration have been key to the underlying success of the current mobile integrated health program. In the expanded project, we will continue to work closely with government organizations working with vulnerable populations, including local hospitals, Fire/EMS, the courts, public defenders, social services, law enforcement, community corrections, drug court, and local jails. We anticipate the organizations noted will refer individuals to the mobile outreach team, distribute naloxone or other harm reduction services through their agencies, or request peer recovery support services or recovery housing for their clients/patients.

We intend to award approximately 39% of the budget (\$647,471) in a competitive grant or bid process to non-profit community-based providers post-award for recovery support services. We will be soliciting community-based providers for certified recovery housing, certified peer recovery support services, and other wrap-around services. We will also purchase naloxone, drug disposal supplies, safe storage supplies, and vehicles through vendor contracts.

For our prevention work, we will partner with Substance Abuse Free Environment, Inc. (SAFE), a 501c 3 created as the local substance abuse prevention coalition by the Chesterfield County Drug and Alcohol Abuse Task Force in 1999. SAFE will receive approximately \$92,000 to expand the existing Opioid and Heroin Prevention Taskforce work to include Colonial Heights.

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g. Is the project classified as evidence-based?

Yes

No

If yes, attach supporting information to this application.

h. Is the project classified as evidence-informed?

Yes

No

If yes, attach supporting information to this application.

i. Has this project been certified or credentialed by a state/federal government agency, or other organization/non-profit?

Yes

No

If yes, attach supporting information to this application.

j. Has this project received any awards or recognition?

Yes

No

If yes, attach supporting information to this application.

k. Does this project have components other than opioid-related treatment as defined?

No, it is 100% related to opioid treatment

Yes, there are other substances involved

If yes, what is the approximate percentage of the project that covers opioid-related abatement (i.e., 20% of the patients who seek services have opioid-related disorders)?

We anticipate that 70% of the individuals who seek services will have an opioid-related disorder.

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- i. Attach a budget for that minimally includes FY2024 with line-item details for the project. If carry-over of OAA funds from FY2024 into FY2025 is expected, include this in the line-item budget. If there is intention to renew the funding (maximum of 4 renewals), include the projected budget for each subsequent fiscal year.
 - i. If a city or county in the cooperative partnership is allocating any of its Direct Distributions and/or any of its Individual Distributions from the OAA to this cooperative project, include line items for each as funding sources for the project.
- m. Complete and attach the [project timeline workbook](#) for the project minimally for FY2024. If there is intention to renew the funding (maximum of 4 renewals), complete the timeline for each subsequent fiscal year.
- n. Complete and attach the [performance measurement workbook](#) for the project minimally for FY2024. If there is intention to renew the funding (maximum of 4 renewals), include the complete the performance measures for each subsequent fiscal year.
- o. *(Optional)* Attach any additional narrative materials explaining the project, along with any research, data, plans, letters of support, articles, or other items that may assist the OAA Board of Directors in making an award decision for this project.

Virginia Opioid Abatement Authority Cooperative Agreement

WHEREAS, the mission of the Virginia Opioid Abatement Authority (OAA) is to abate and remediate the opioid epidemic in the Commonwealth through financial support in the form of grants, donations, or other assistance; and

WHEREAS, the OAA operates a financial assistance program to support certain cooperative partnerships of cities and/or counties in Virginia that implement regional efforts to treat, prevent, and reduce opioid use disorder and the misuse of opioids; and

WHEREAS, the cities and/or counties listed below have committed to work together to develop and jointly submit an application for regional cooperative partnership funding from the OAA; and

WHEREAS, at least two of the cities and/or counties listed below are located within the same region of the Department of Behavioral Health and Developmental Services; and

WHEREAS, the cities and/or counties and other organizations listed below agree they will execute a legally binding agreement formalizing the cooperating partnership if the application for financial assistance is approved; and

WHEREAS, the cities and/or counties and other organizations listed below agree that Chesterfield County will serve as the fiscal agent for the cooperative partnership if it is awarded; and

WHEREAS, the cities and/or counties and other organizations listed below seek a total of \$1,509,746 in grant funding from OAA for Fiscal Year 2024.

WHEREAS, Chesterfield County has committed to allocate \$79,885 of its Individual Distribution from the OAA to this project for Fiscal Year 2024.

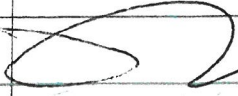


WHEREAS, Powhatan County has committed to allocate \$28,582 of its Individual Distribution from the OAA to this project for Fiscal Year 2024.

WHEREAS, City of Colonial Heights has committed to allocate \$30,400 of its Individual Distribution from the OAA to this project for Fiscal Year 2024.

WHEREAS, City of Petersburg has committed to allocate \$28,582 of its Individual Distribution from the OAA to this project for Fiscal Year 2024.

NOW, THEREFORE, BE IT RESOLVED, the cities and/or counties and other organizations listed below hereby authorize Chesterfield County to execute the cooperative partnership grant

application to the Virginia Opioid Abatement Authority and to execute all documents in connection therewithin.

Name of City, County, or Organization	Printed Name of Authorized Signor	Title of Authorized Signor	Signature
Chesterfield County	Joseph Casey	County Administrator	
Powhatan County	Bret Schardein	County Administrator	
City of Colonial Heights	Doug Smith	City Manager	
City of Petersburg	March Altman	City Manager	